How are FP10 and the ECF adopted?

The European Commission, European Parliament and Council of the EU work together to turn a proposal into EU legislation.

European Commission

1. Proposal

The Commission proposes **the legislation.**

European Commission

The EU's executive body. It develops EU policies and prepares and presents legislative proposals, such as those for FP10 and the ECF.

European Parliament

2. Develops its position

Represents EU citizens. Examines the proposal, suggests amendments and adopts its position.

Council of the EU

2. Develops its position

Represents the 27 EU Member States. Examines the proposal, suggests amendments and adopts its position.

European Parliament

Directly elected by EU citizens. It scrutinises the proposal, proposes amendments and establishes its negotiating position.

Council of the EU

Represents the governments of the 27 EU Member States. It examines the proposal and establishes the Member States' negotiating position.

3. Negotiations

Parliament and Council negotiate a common text.

The Commission participates and helps facilitate a compromise.

Parliament + Council (co-legislators)

They negotiate to reach agreement on the same legislative text. The Commission participates in the negotiations.

4. Formal adoption

The agreed text is formally adopted by both the European Parliament and the Council of the EU.

European Parliament + Council

Both institutions must formally adopt the final text.

5. Implementation

The legislation is published in the Official Journal of the European Union and the programmes can start.

2028

From 2028

FP10 and the ECF are intended to cover the period 2028 – 2034.

Note: This diagram shows the ordinary legislative procedure, which applies to the main FP10 Framework Programme Regulation and the ECF Regulation. The separate Specific Programme implementing Horizon Europe follows a different procedure: the European Parliament is consulted and provides its opinion, while the Council formally adopts the decision.

FP10: Horizon Europe 2028–2034 – Timeline

Date or period	Milestone
16 July 2025	The European Commission published its proposals for the next Horizon Europe Framework Programme for Research and Innovation. The package includes a **regulation** establishing the Framework Programme and its rules for participation, as well as a decision establishing the **Specific Programme** implementing it. The Commission proposed a budget of **€175 billion**.
3 March 2026	The rapporteur in the European Parliament's Committee on Industry, Research and Energy (ITRE) published his draft report on the FP10 regulation. This was followed by amendments and opinions from other parliamentary committees.
26 June 2026	The Council of the European Union reached a **partial general approach** (*negotiation position*) on both the Framework Programme regulation and the Specific Programme. The position is partial because financial and horizontal provisions remain dependent on negotiations on the next Multiannual Financial Framework.
10 November 2026	The European Parliament's ITRE Committee adopted its report on the Horizon Europe Framework Programme Regulation and approved the decision to enter negotiations. The committee proposes, among other changes, a budget of **€200 billion**, expert-led advice for collaborative R&I and a revised connection with the European Competitiveness Fund. The committee also adopted its report on the Specific Programme.
26 November 2026 (scheduled)	European Parliament (EP) plenary considers Parliament's opinion on the separate Council Decision establishing the Specific Programme implementing Horizon Europe 2028–2034.
Forthcoming, following the EP mandate	Interinstitutional negotiations on the Framework Programme regulation can take place between the European Parliament and the Council, with the Commission involved in the process.
Timing not yet fixed	Once a provisional agreement on the Framework Programme regulation has been reached, both co-legislators must formally adopt the final text.
Before implementation	The financial provisions must be aligned with the final agreement on the **2028–2034 EU budget**. The final Horizon Europe budget therefore remains open during the negotiations. Strategic planning, implementation arrangements and the preparation of the first work programmes will also need to be completed.
1 January 2028	The new Horizon Europe programme is intended to start, provided that the legislative and budgetary framework has been finalised in time.